RESOLUTION AUTHORIZING THE CHAIRMAN TO SIGN THE GRANT APPLICATION FOR THE COUNTY JUSTICE REINVESTMENT GRANT PROGRAM OFFERED THROUGH THE NEBRASKA CRIME COMMISSION

WHEREAS, pursuant to Neb. Rev. Stat. §23-104(6) (Reissue 2012), the County has the power to do all acts in relation to the concerns of the County necessary to the exercise of its corporate powers; and,

WHEREAS, pursuant to Neb. Rev. Stat. §23-103 (Reissue 2012), the powers of the County as a body are exercised by the County Board; and,

WHEREAS, A grant application is available to Sarpy County through the Nebraska Crime Commission and,

WHEREAS, the grant application is to help the County offset costs associated with housing post-adjudicated inmates as a result of LB605; and,

WHEREAS, the grant application must be signed by the Authorized Official; and,

WHEREAS, Sarpy County is committed to and supports the application for the County Justice Reinvestment Grant,

NOW, THEREFORE, BE IT RESOLVED, By the Sarpy County Board of Commissioners that the Chairman is hereby authorized to sign the County Justice Reinvestment Grant Application referenced in the attached memo.

The above Resolution was approved by a vote of the Sarpy County Board of Commissioners at a public meeting duly held in accordance with applicable law on the 6th day of March, 2018.

ATTEST:

Sarpy County Board Chairman

Sarpy County Clerk
1. County Name
   Sarpy County

2. County Federal Tax ID #
   47-600-6504

3. Name and Title of Person Applying
   Lisa Haire, Sarpy County Grant Coordinator

4. Address
   1210 Golden Gate Drive, Papillion, NE 68046

5. Phone Number
   Office: 402-593-1565
   Fax: 402-593-4304

6. Email Address
   lhaire@sarpy.com

7. Director of County Jail, if other than person applying
   John Hubbard

8. Total capacity of your County Jail
   148

9. Current Population of your County Jail
   164 + 41 housed elsewhere (as of 2/26/18)

10. Current number of post-adjudicated inmates held in your county jail from other counties, if applicable:
    0

11. Current number of post adjudicated inmates held in other county jails, from your county, if applicable:
    9 (as of 2/26/18)

12. Provide data and documentation with this application which shows the following:
   a. Average daily jail population for last fiscal year, FY 16-17;
   b. Average daily jail population for 3 prior fiscal years, FY 13-14, FY 14-15, and FY 15-16;
      In calculating average daily jail population, only include post-adjudicated inmates who
      are serving sentences or inmates serving custodial sanctions due to probation violations.
   c. Prioritization of funds for programs, services, and approaches (new or existing), that reduce
      jail populations and costs;
   d. Please reference Title 74, Chapter 1 for definitions to assist in calculating the above data and
      documentation submissions.

Please submit the above documentation and data on separate pages.

Please return this application and all supporting documentation to:

Laurie Holman
Nebraska Crime Commission
301 Centennial Mall South
P.O. Box 94946
Lincoln, NE 68509-4946
laurie.holman@nebraska.gov 402-471-2259
MEMO

To: Sarpy County Board

From: Lisa A. Haire

Re: County Justice Reinvestment Grant Program

On March 6, 2018 the County Board will be asked to authorize the Chairman to sign the County Justice Reinvestment Grant application offered through the Nebraska Crime Commission. Funding from this grant is used to help counties offset jail costs for housing post-adjudicated inmates as a result of the implementation of LB605. The Crime Commission will grant funds to counties that have shown to have an increase in population after implementation of LB605.

Sarpy County applied for this grant last year and was awarded funding to begin the House Arrest Program for post-adjudicated inmates. Sarpy County is applying for a second year of funding requesting $46,165 for House Arrest with Electronic Monitoring and Continuous Alcohol Monitoring (CAM) for approximately ten (10) post-adjudicated inmates/year.

There is no County match required for this grant application.

Please contact Stu DeLaCastro or Danielle Richler with any questions.

March 2, 2018

cc: Dan Hoins
    Brian Hanson
    Scott Bovick
    Stu DeLaCastro
    Danielle Richler
    Deb Houghtaling

Lisa A. Haire
lhaire@sarpy.com
12a. The Average Daily Population (ADP) for post-adjudicated inmates in the Sarpy County Jail during 2016/2017 FY was **85.48**. Data is provided below:

<table>
<thead>
<tr>
<th>Date Range</th>
<th># of People</th>
<th># of Days</th>
<th>ADP</th>
<th># H/E People</th>
<th>H/E # Days</th>
<th>Total # People</th>
<th>Total # Days</th>
<th>ADP</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY16-17</td>
<td>943</td>
<td>27,161</td>
<td>74.4136</td>
<td>95</td>
<td>4,040</td>
<td>1,038</td>
<td>31,201</td>
<td>85.48</td>
</tr>
</tbody>
</table>

*H/E – Housed Elsewhere

Total number of Custodial Jail Sanctions Imposed during FY 2016/2017 = 52

Total number of post-adjudicated inmates placed on House Arrest (as of February 26, 2018) during FY2017/2018 = 24

12b. The Average Daily Population (ADP) for post-adjudicated inmates in the Sarpy County Jail for 2012/2013 FY, 2013/2014 FY, 2014/2015 FY, and 2015/2016 is provided below:

<table>
<thead>
<tr>
<th>Date Range</th>
<th># of People</th>
<th># of Days</th>
<th>ADP</th>
<th># H/E People</th>
<th>H/E # Days</th>
<th>Total # People</th>
<th>Total # Days</th>
<th>ADP</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY12-13</td>
<td>1161</td>
<td>27,666</td>
<td>75.7672</td>
<td>102</td>
<td>4,214</td>
<td>1,263</td>
<td>31,880</td>
<td>87.34</td>
</tr>
<tr>
<td>FY13-14</td>
<td>1100</td>
<td>30,496</td>
<td>83.5506</td>
<td>115</td>
<td>4,269</td>
<td>1,215</td>
<td>34,765</td>
<td>95.24</td>
</tr>
<tr>
<td>FY14-15</td>
<td>982</td>
<td>28,823</td>
<td>78.9671</td>
<td>48</td>
<td>2,089</td>
<td>1,030</td>
<td>30,912</td>
<td>84.69</td>
</tr>
<tr>
<td>FY15-16</td>
<td>976</td>
<td>28,922</td>
<td>79.2383</td>
<td>186</td>
<td>8,199</td>
<td>1,162</td>
<td>37,121</td>
<td>101.7</td>
</tr>
</tbody>
</table>

*H/E – Housed Elsewhere

12c.

Sarpy County is requesting grant funds to continue the House Arrest Program with electronic and alcohol monitoring. Sarpy County has successfully monitored pre-adjudicated defendants through Sarpy County Community Corrections (formally Pretrial Release Services) for several years. With the help of FY 2016/2017 grant funding provided through the County Justice Reinvestment Grant, Sarpy County expanded the use of electronic monitoring through implementation of the House Arrest Program to include post-adjudicated inmates. Sarpy County received notice of the grant award at the beginning of 2017 and for FY 2016/2017 from April 2017 – June 30, 2017, placed four (4) post-adjudicated inmates on the House Arrest Program. As of February 26, 2018 (FY2017/2018), Sarpy County has placed (24) post-adjudicated inmates on the House Arrest Program.

With continued grant funding, Sarpy County will lease electronic monitoring (GPS) equipment and Continuous Alcohol Monitoring (CAM) equipment. Supervision and management of the program will be the responsibility of the Sarpy County Community Corrections Department (formally Pretrial Release). The goal will be to have an average of ten (10) inmates on House Arrest at a given time. House Arrest with GPS and CAM are more cost efficient and will help to lower ADP in the County Jail.
Approximate Costs of Housing 10 Post-adjudicated inmates in County Jail

$62/day x 365 days/year = $22,630
$22,630 x 10 inmates = $226,300/year

Approximate Costs of House Arrest and Monitoring for 10 inmates

$3.15/day for GPS x 365 = $1,149
$1,149 x 10 inmates = $11,490
$9.50/day for CAM x 365 = $3,467.50
$3,467.50 x 10 inmates = $34,675
$11,490 + $34,675 = $46,165/year

Data shows that over the two fiscal years prior to the implementation of the House Arrest Program, Sarpy County experienced an increase in post-adjudicated inmates held in the County Jail. From FY 2014/2015 to FY 2015/2016, the post-adjudicated ADP in the Sarpy County Jail increased 20% from 84.69 to 101.7. Sarpy County’s total jail capacity is 148. Housing post-adjudicated inmates created a strain on staff and building space due to also housing pre-adjudicated inmates. With the post-adjudicated ADP at 101.7 and the total capacity of the jail at 148, there was a need to implement the House Arrest Program whereby inmates could be closely monitored 24/7 while in their homes. In addition, some inmates are allowed Work Release while on the House Arrest Program which helps them keep their jobs while at the same time serving out their sentences. Below are the outcomes Sarpy County expects by placing ten (10) inmates on House Arrest:

Placing an average of ten (10) inmates on House Arrest will decrease the post-adjudicated ADP from 101.7 to approximately 91.7.

Sarpy County Post-adjudicated ADP

Post-adjudicated ADP FY 15/16 = 101.7
House Arrest Goal = 10 inmates
Anticipated ADP after implementing House Arrest/EM = 91.7

Following initial implementation of the House Arrest Program, data shows a decrease in ADP. The ADP in FY 2016/2017 was 85.48. Preliminary data indicates that the House Arrest Program is having a positive effect on the ADP in Sarpy County. With grant funding for the House Arrest Program, Sarpy County anticipates the ADP will continue to decrease over the next fiscal year.

House Arrest with electronic monitoring programs use Global Positioning Satellite (GPS) surveillance equipment and in some cases Continuous Alcohol Monitoring (CAM) to supervise offenders placed on House Arrest. According to the guide, *Designing an Electronic Monitoring Program*, provided by the National Institute of Corrections (NICIC), House Arrest and Electronic Monitoring provide the following benefits:

- Reduce Jail/Prison Overcrowding – reduce jail crowding by diverting offenders that would have otherwise been incarcerated.
- Cost-effective – Less expensive than incarceration and requires less staff than traditional supervision programs. Therefore, offenders can be punished at a lower cost.
- Provides Immediate Sanction – Electronic Monitoring can be implemented without delay.
- Punitive Impact – Very restrictive and allows close supervision of offender.
- Social Benefits – Allows offender to maintain employment and home life; avoiding effects of jail.
- More Intensive Supervision – House Arrest with electronic monitoring provides a higher level of supervision which may be desired by the community, courts, corrections, and law enforcement agencies.

Electronic monitoring programs are widely used by state and local criminal justice agencies across the country. The increase in Sarpy County’s post-adjudicated jail population had placed a strain on jail staff and building needs. In order to decrease the ADP, Sarpy County must continue alternatives to incarceration programs. With the help of grant funds provided by the County Justice Reinvestment Grant, Sarpy County can sustain the House Arrest Program for post-adjudicated inmates who are serving their sentences in the Sarpy County Jail. Funding will assist with overcrowding issues while also providing intensive supervision for some inmates who would normally be placed in the County Jail. In addition, funding will decrease the costs of housing inmates in Sarpy County as well as the costs associated with sending inmates to other counties due to the lack of available space in the Sarpy County Jail.

**SARPY COUNTY JUSTICE REINVESTMENT GRANT REQUEST BUDGET**

GPS Monitors:  
$3.15/day for GPS x 365 = $1,149  
$1,149 x 10 inmates = $11,490  
**Total: $11,490**

CAM (Continuous Alcohol Monitoring):  
$9.50/day for CAM x 365 = $3,467.50  
$3,467.50 x Approximately 10 inmates = $34,675  
**Total: $34,675**

**GRANT REQUEST TOTAL:**  
$46,165
<table>
<thead>
<tr>
<th>Signature of Authorized Official</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>[Signature]</td>
<td>3-6-18</td>
</tr>
</tbody>
</table>